Endogenous vs. exogenous regulations in the commons

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A B S T R A C T

It is widely believed that there is strong experimental evidence to support the idea that exogenously imposed regulations crowd out the intrinsic motivations of common pool resource (CPR) users to refrain from over-harvesting. We introduce a novel experimental design that attempts to disentangle potential confounds in previous experiments. A key feature of our experimental design is to have the exact same regulations chosen endogenously as those that are imposed exogenously. When we compare the same regulations chosen endogenously to those externally imposed, we observe no differences in extraction levels among CPR users in a laboratory experiment. We also observe no differences between weak external regulations and no regulations, after controlling for a potential confound. However, when we add communication to our endogenous treatment, we observe significant behavioral differences between endogenous regulations with communication and exogenous regulations without communication. Our results suggest that externally imposed regulations do not crowd out intrinsic motivations in the lab and they confirm that communication facilitates cooperation to reduce extraction.

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Introduction

One of the eight principles for successful common pool resource (CPR) management identified by Ostrom (1992) is that resource users affected by regulations should be included in the group that can modify these regulations. Case studies from the field suggest that self-organized systems of CPR management are successful when resource users take part in the decision-making process and management often fails when it is exogenously imposed “top-down” on resource users (Ostrom, 1992). In her Nobel Prize address, Ostrom cited the experimental work of Cardenas et al. (2000) as evidence that externally imposed regulations can crowd out the intrinsic motivations of resource users to restrain their extraction.¹ Understanding if, how, and why external regulations crowd out intrinsic incentives to conserve natural resources is of tantamount importance. If external regulations do crowd out internal incentives to protect the commons, then many environmental policies may actually be doing more harm than good.

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¹ Ostrom, like many scholars who cite Cardenas et al. (2000), misinterpreted slightly how Cardenas et al. (2000) reached their conclusion. She states that “subjects [in the regulation treatment] increased their withdrawal levels when compared to the outcomes obtained when face-to-face communication was allowed and no rule was imposed” (Ostrom, 2009). However, their crowding out effect comes from a within-subjects analysis of their regulation treatment, not a between-subjects analysis between their regulation and communication treatments. That is, within their regulation treatment, Cardenas et al. (2000) observe higher individual extraction when an external regulation is weakly imposed compared to when no regulation is imposed.

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This paper attempts to address some of the confusion and debate in the literature on endogenous vs. exogenous regulations in the commons with a novel experimental design. In a key departure from earlier work, our experimental design allows for the exact same regulations to be introduced endogenously or imposed exogenously. This addresses an important confound in the existing literature. We also introduce treatments that allow us to separately disentangle the effects of endogenous rule-making, between-subject communication, and strategic learning. Isolating these separate effects also allows us to identify potential confounds.

All of our results are remarkably consistent with each other. In our experimental context, we find no evidence that exogenously imposed regulations crowd out motivations to refrain from extraction. We show clearly that communication and strategic learning matter. If previous work has sometimes confounded communication with endogenous regulation and confounded strategic learning with exogenous regulation, then it is not surprising that existing results appear to contradict each other. Our aim is to use a simple experimental design to clear up some of this confusion. We start by reviewing the literature on external regulation and intrinsic motivation in “Literature review”, before giving a detailed description of our experimental design in “Experimental design”. “Results” summarizes our results and “Conclusion” concludes.

**Literature review**

In her survey of economic experiments on common pool resources, Ostrom (2000) highlights the importance of endogenous rule making, where common pool resource users create their own rules, giving them a sense of accountability in the management of the resource. Many field examples of successful CPR management involve resource users in the rule-making process. In Torbel, Switzerland, a small village is able to manage communal lands in high mountain meadows and forests by enforcing rules that are voted on by all citizens in the village (Ostrom, 1990). The Zanjan irrigation communities in the Philippines successfully irrigated their lands through a system that was devised and chosen by the farmers themselves in contrast to the failure of exogenously imposed irrigation systems in the Kirindi Oya project in Sri Lanka (Ostrom, 1990, 1992). However, one of the difficulties with drawing causal inferences from case studies in the field is that many of these endogenously chosen systems may have worked because of the incentives they created, not necessarily because they were self-chosen.

Complementary to the documentation of a correlation between endogenous rule-making and successful CPR management is the idea that the alternative (externally imposed regulations) can actually crowd out intrinsic incentives to conserve natural resources. A vast literature (particularly in Psychology) has examined how imposing well-intentioned rules could crowd out an individual’s intrinsic motivation, sometimes leading to worse results than if the intervention did not exist in the first place. A classic study on crowding out effects is Titmuss (1970), who studied the effects of monetary compensation on blood donation. Titmuss found that when individuals were monetarily compensated for donating blood, blood donation decreased. Similar crowding-out effects have been found among image-conscious volunteer firefighters (Carpenter and Myers, 2010), parents who put their children in daycare centers (Gneezy and Rustichini, 2000a), and IQ exam takers and volunteer donation collectors (Gneezy and Rustichini, 2000b).

Examples of the crowding out hypothesis in the environmental domain have been examined by Frey and Oberholzer-Gee (1997) and Kunreuther and Easterling (1990). Both papers study unwanted but necessary projects (such as hazardous waste facilities) and how monetary compensation crowded out an individual's sense of civic duty to accept the projects. Frey and Oberholzer-Gee (1997) find that “when public spirit prevails, using price incentives to muster support for the construction of a socially desirable, but locally unwanted, facility comes at a higher price than suggested by standard economic theory because these incentives tend to crowd out civic duty” (p. 753). Kunreuther and Easterling (1990) find that when the risk fell into an admissible range, individuals refused any form of monetary compensation.

Within the realm of CPRs, the most influential paper on crowding out effects is by Cardenas et al. (2000), who run a CPR lab experiment with and without regulations. In their experiment, groups of 8 foragers in rural Colombia played between 8 and 11 rounds of a CPR game without regulations and then played between 9 and 12 rounds of the same game with weakly enforced regulations. Their results show that resource extraction at the end of the second stage was higher than resource extraction at the end of the first stage, leading them to interpret their results as evidence that "regulation appeared to crowd out other-regarding behavior” (p. 1719). However, in a different paper, using a similar experimental design in the same field setting, Cardenas (2004) no longer finds the same result, as externally imposed but weakly enforced regulations and communication both encourage lower extraction from CPR users. Other influential work on endogenous regulations in

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2 See, for example, the survey paper by Frey and Jegen (2001) and the meta-analysis by Deci et al. (1999).

3 In a similar vein, Charmess (2000) found that experimental subjects assigned as employees worked harder when their wage was determined randomly by a bingo cage (on what it was determined by a neutral third-party individual) than when it was determined by another human being. Although an external intervention did not exist, it could be said that the employees' sense of responsibility was crowded out by the existence of an external third party in charge of determining wages.

4 A key difference between Cardenas et al. (2000) and the experiment presented in this paper is that Cardenas et al. (2000) is a lab experiment conducted in the field, whereas our study is a lab experiment conducted in the lab. See Anderson et al. (2013) and references therein for an important discussion of differences between field and lab subjects.

5 For a possible explanation of these conflicting findings using subjects from the field in Colombia, see Velez et al. (2010). Running experiments in 3 different locations in Colombia, the authors find that communities that live in collectively owned territories with strong government and non-
CPR experiments includes Bischoff (2007) and Vyrastekova and Soest (2003). Bischoff (2007) compares a CPR game with communication to a CPR game with an opportunity to endogenously change the regulations. The regulations are not the same across treatments but Bischoff (2007) concludes that endogenously chosen strong regulation performs worse than weak regulation with communication. Vyrastekova and Soest (2003) explore whether allowing resource users to vote on who keeps the fines generated from enforcement enhances the efficiency of resource use. They find that harvesters infrequently voted to allow the enforcer to keep the fines generated, leading to inefficient outcomes.

Given the importance of Cardenas et al. (2000), it is useful to highlight the key differences between our experimental design and theirs. Cardenas et al. (2000) have subjects play with no regulation and then play with weak regulation. Extraction is significantly higher in the last three periods of the weak regulation stage, leading to the conclusion that "external control crowded out other-regarding behavior in favor of greater self-interest" (p. 1730). But there are two important caveats to this conclusion. First, subjects extract more in the last three periods of CPR experiments regardless of the treatment (see Ostrom et al. (1992) for clear evidence). Would extraction have still been higher without the weak regulations? To control for this effect, we run a treatment where the first stage has no regulation and the second stage also has no regulation. Second, it may not be the external control that is causing the problem but the control itself. What if the control was endogenously chosen? To address this issue, we compare weak regulations to the exact same weak regulations. The only difference is that, in one treatment, weak regulations are endogenously chosen and, in the other, the same regulations are exogenously imposed. In the next section, we explain these and other features of our design in detail.

**Experimental design**

To provide a theoretical foundation for our experimental design, we now outline a CPR model under two cases – a baseline case without regulation and a treatment case with monitoring and punishment. Our model largely follows those found in Ostrom et al. (1994), McCarthy et al. (2001), Casari and Plott (2003), and Dorj (2012).

**Baseline: a simple common pool resource model**

Our common pool resource model assumes a fixed number of users, n, who have access to the resource. Each user has a fixed endowment of resources e that can be invested either in the common pool resource ("extraction") or in an outside activity. The outside activity earns a fixed wage, w, while extracting from the common pool resource earns an individual payoff that is dependent on the aggregate group extraction as well as on the user's share in total extraction. Hence we have

$$\text{PROFIT}_i = w(e - x_i) + \frac{x_i}{\sum x_i} F \left(\sum x_i\right),$$

where $x_i$ is the amount of individual extraction from the common pool resource by individual $i$, $x_i / \sum x_i$ is user $i$'s share in the group extraction, and $F(\sum x_i)$ is the production function that gives the group's return for extracting the common pool resource. $F$ is assumed to be a concave function with $F(0) = 0$, $F'(0) > w$ and $F'(ne) < 0$. Extraction of the common pool resource initially earns higher returns than an outside activity. However, very large extraction, $x_i$, becomes counter-productive, $F'(x_i) < 0$.

As is standard in the CPR literature, we assume that the profit function is a quadratic function:

$$F \left(\sum x_i\right) = \alpha \sum x_i - \beta \left(\sum x_i\right)^2,$$

where the first term on the right hand side can be thought of as the return from extracting the common pool resource and the second term as the negative externality. Thus, each resource allocated to the common pool confers a private benefit but also imposes a private and a social cost. If users ignore the social cost, too many resources will be extracted relative to the socially optimal amount.

In order to generate predictions regarding behavior in our experiment, we assume that the group of common pool resource users are homogeneous, risk-neutral profit-maximizers with a fixed wage of 0 from the outside activity. Thus, a user's profit function is simply:

$$\text{PROFIT}_i = \alpha x_i - \beta x_i \left(\sum x_i\right),$$

(footnote continued) government presence are more likely to have efficient outcomes when external regulations are imposed while communities that have distant regulatory authorities, non-existent non-government organizations, and a local fishermen’s association are more likely to have efficient outcomes when non-binding verbal agreements are allowed. In a related study, Veliz et al. (2012) find that, contrary to theoretical predictions, individual fishermen do not prefer stricter enforcement of fishery regulations.
where \( x_i \) can be thought of as user i’s extraction; \( \alpha x_i \) as the marginal benefit from extraction; and \( \beta X \) is the unit cost of extraction, which is a function of the sum of the extraction of all users, where \( X = \sum x_i \). The strategy set of all users is composed of the set of all real numbers between 0 and e, and in each time period, each user decides how much to extract.

The symmetric Nash Equilibrium of this game is for each individual to extract \( x_i^* = (1/(1+n)) \alpha/\beta \), which implies a community extraction of \( X^* = (a/(1+n)) \alpha/\beta \). Because individuals do not fully internalize the negative externality caused by their individual extraction, this decentralized total extraction \( X^* \) is greater than the total extraction under a benevolent social planner, \( X^{SP} = \alpha/2\beta \). Thus, the individual extraction under a social planner \( x_i^{SP} = (1/n) \alpha/2\beta \) is less than \( x_i^* \) for all \( n \geq 2 \).

Numerically, if we let \( e = 10, \alpha = 15, \beta = 0.25 \), and \( n = 3 \) (as will be the case in our experimental design), we will have:

\[
PROFIT_i = 15x_i - x_i(0.25X),
\]

yielding \( x_i^* = 15, X^* = 45, X^{SP} = 30, x_i^{SP} = 10 \). Moreover, extraction at the symmetric Nash equilibrium will yield an individual profit of \( PROFIT_i(x_i^*, x_i^*) = 56.25 \) while extraction at the social optimal will yield an individual profit of \( PROFIT_i(x_i^{SP}, x_i^{SP}) = 75 \).

**Treatment: a CPR model with monitoring and punishment**

Since the profit from \( x_i^{SP} \) is greater than the profit from \( x_i^* \), it is possible for individuals to earn higher profits if they can cooperate with one another. The payoff to cooperation is simply the difference in profits between the social planner optimum and the symmetric Nash equilibrium:

\[
\Delta_i^C = PROFIT_i(x_i^{SP}, x_i^{SP}) - PROFIT_i(x_i^*, x_i^*).
\]

However, if an individual believes that others will cooperate and extract what is socially optimal, that individual’s best response is to not cooperate. The payoff to not cooperating is simply the difference in profits received when an individual optimally cheats and the profits received when the individual extracts what is socially optimal:

\[
\Delta_i^{NC} = PROFIT_i(x_i^{NC}, x_i^{SP}) - PROFIT_i(x_i^{SP}, x_i^{SP}),
\]

where \( x_i^{NC} = (a/n) \alpha/2\beta \).

Suppose we wish to force individuals to extract at the socially optimal level. A regulator could announce a punishment for any individual observed deviating from the social optimum. Or the individuals themselves could choose to self-impose a punishment system. Let \( s_i \) be the fine imposed for being caught cheating. We want to find the fine that will make an individual indifferent between cheating and cooperating when everyone else in the group cooperates, i.e.:

\[
s_i = \Delta_i^{NC}.
\]

Continuing the numerical example from above, this implies that \( PROFIT_i(x_i^{NC}(x_i^{SP}), x_i^{SP}) = 100 \) and \( s_i = 25 \). As will be outlined in the next subsection, the expected fine in our experiment can never be large enough to deter a rational risk-neutral agent, since we are primarily interested in studying cooperation in settings where enforcement is weak. In our endogenous treatments, subjects will vote on what the extraction limit should be and on the probability of getting caught if above this limit (monitoring strength). The higher the monitoring strength, the more group members have to pay in enforcement costs. The fine multiplied by the monitoring probability never exceeds 25, thus there is always an incentive to cheat on the socially optimal limit (if the other members of the group are respecting the limit).

**Experiment procedures**

A total of 12 experiment sessions were conducted on the campus of a US university. There were 153 participants, recruited using the ORSEE software (Greiner, 2004). Average earnings were about $15 (and $10 net of the show-up fee paid), and sessions ran for 60 min on average. All subjects participated in the same common pool resource game for 10 periods (the Baseline game outlined in "Baseline: a simple common pool resource model") before we introduced an intervention and our different treatments (typically the Treatment game outlined in "Treatment: a CPR model with monitoring and punishment"). We call the first 10 periods “Stage 1” and the 10 periods after the intervention “Stage 2”. The experiments were conducted using z-Tree (Fischbacher, 2007) and each participant was assigned a computer station with partitions blocking their view of all other stations. Participants were not allowed to verbally communicate with one another for the duration of the experiment. We ran one unpaid pilot with graduate student volunteers and report results from all paid sessions.

Once everyone consented to participating in the experiment, participants were randomly and anonymously placed in groups of three. They remained in the same group for the duration of the experiment and the identities of the other group members were never revealed. Instructions were read out loud and participants were asked to answer a few questions to test their understanding of the instructions. A copy of the full experiment instructions is provided in the Appendix, and a summary of the experimental design is presented in Table 1.
Table 1
Summary of experimental details.

<table>
<thead>
<tr>
<th>Subjects</th>
<th>Undergraduate and graduate students</th>
</tr>
</thead>
<tbody>
<tr>
<td>Game</td>
<td>Common pool resource game</td>
</tr>
<tr>
<td>No. of Periods (Stage 1)</td>
<td>10 periods</td>
</tr>
<tr>
<td>No. of Periods (Stage 2)</td>
<td>10 periods</td>
</tr>
<tr>
<td>No. of Participants/Group</td>
<td>3 participants in a group</td>
</tr>
<tr>
<td>Symmetric Nash Equilibrium</td>
<td>An extraction of 15 tokens per person</td>
</tr>
<tr>
<td>Socially Optimal Solution</td>
<td>An extraction of 10 tokens per person</td>
</tr>
</tbody>
</table>

Table 2
Treatments implemented and description.

<table>
<thead>
<tr>
<th>No communication treatments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Treatment name Regulations</td>
</tr>
<tr>
<td>Self-chosen rules Communication</td>
</tr>
<tr>
<td>No</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Communication-related treatments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Treatment name Regulations Self-chosen rules Communication</td>
</tr>
<tr>
<td>No</td>
</tr>
</tbody>
</table>

In Stage 1, participants played the baseline CPR game described earlier where they must decide how many "tokens" to extract. They could extract any number between 0 and 20, up to one decimal place. Tokens extracted in one period did not carry over to the next. Once all the participants had entered an extraction amount, each participant was shown her benefit, cost, profit, and the average extraction of the other people in her group.

There are three advantages to making participants play the Stage 1 game in the first 10 periods. First, playing the Stage 1 game ensures proper understanding of the game, especially for participants who have no prior experience playing a CPR game. This ensures that differences in extraction results between the endogenous and exogenous treatments are due to treatment differences and not to differences in individual participants' knowledge of the game. Second, the desire to govern the commons by imposing management rules is often the result of a perceived tragedy in the rule-less commons. Playing the Stage 1 game therefore makes this historical manifestation more salient. Finally, playing the Stage 1 game before any of the treatments allows us to compare subjects across treatments. This further ensures that differences between treatments are due to treatment effects and not due to differences between subjects.

After these 10 initial periods, we introduced our various interventions by handing out new instructions. We implement 6 treatments in a between-subjects design – No Regulations with No Communication allowed (NoRegWithNC), Endogenous Regulations with No Communication allowed (EndoWithNC), Exogenously Imposed Regulations from the EndoWithNC treatment with No Communication allowed (ExoFromNCWithNC), Endogenous Regulations with Communication (EndoWithC), Exogenously Imposed Regulations from the EndoWithC treatment with Communication allowed between group members (ExoFromCWithC), and Exogenously Imposed Regulations from EndoWithC with No Communication allowed between group members (ExoFromCWithNC). Subjects in the exogenous regulations treatments were not told where the regulations came from, they were simply introduced as a change in the experiment. Table 2 provides a summary of all the treatments, where the regulations originated, and whether rule-making and communication were allowed. If the endogeneity or the exogeneity of a rule affects individual extraction behavior, we should observe differences between our endogenous and exogenous treatments. If weak regulations truly crowd out cooperative behavior among individuals relative to no regulation whatsoever, we should observe higher extraction in our exogenous treatments compared to Stage 2 of our no regulation, no communication treatment (NoRegWithNC).

Four of our six treatments can be classified in the standard 2 x 2 design shown in Table 3: treatments differ by whether the participants created the rules (endogenous) or if the rules were imposed on them (exogenous) and by whether

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7 We used the term tokens instead of fish, forests, oil, water, etc. to avoid framing effects.
8 As a naming convention, we use "Endo" to mean endogenous regulations, "Exo" to mean exogenous regulations, "FromNC" if the regulations are from the endogenous with no communication treatment, "FromC" if the regulations are from the endogenous with communication treatment, "WithNC" if communication is not allowed in that treatment, and "WithC" if communication is allowed in that treatment.
Table 2
2 × 2 Experimental design.

<table>
<thead>
<tr>
<th>Rule-making</th>
<th>Communication</th>
<th>No</th>
<th>Yes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Endogenous</td>
<td>EndoWithNC</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Exogenous</td>
<td>ExoFromNCWithNC</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>EndoWithC</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>ExoFromCW ithC</td>
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</table>

communication within the group was permitted. To analyze the effect of the exogeneity of a rule on individual extraction behavior, we compare participant behavior between the EndoWithNC and ExoFromNCWithNC treatments and between the EndoWithC and ExoFromCW ithC treatments. To analyze the effect of communication, we cannot compare across the communication dimension in our 2 × 2 treatment because not only is communication changing but so are the caps and monitoring probabilities chosen. We therefore created a final treatment: ExoFromCW ithC. This is a treatment that does not allow for communication but exogenously imposes caps and monitoring probabilities from the endogenous with communication treatment. We can then compare this treatment to ExoFromCW ithC to examine whether individual extraction behavior differs in the presence and absence of communication (because now the caps and probabilities are identical across the two treatments). Along with the no regulation, no communication treatment (which tests for the presence of strategic learning and unraveling confounds), this completes the 6 treatments in our experimental design.

Except for NoRegWithNC, participants have individual extraction caps and monitoring probabilities in Stage 2 of all treatments: they either choose these collectively within their group (endogenous treatments) or these are externally imposed on them (exogenous treatments). The exact process for choosing individual caps and monitoring probabilities is explained in the next subsection. Participants were allowed to extract tokens above the cap at their own risk. A participant who was monitored and found to have extracted above the cap would have 25% of their profits for that period confiscated.

Regulation was not costless and monitoring costs increased more than proportionally to the increase in monitoring probability. A 0% monitoring probability cost 0, a 10% monitoring probability cost 1, a 20% monitoring probability cost 2.5, a 30% monitoring probability cost 4.5, a 40% monitoring probability cost 7 and a 50% monitoring probability cost 10 (all in experimental dollars). We did not allow for monitoring probabilities higher than 50% as we are fundamentally concerned with whether individuals comply with weakly enforced rules. This replicates many field CPRs (especially in the developing world) and most laboratory CPR experiments (Velez et al., 2010). As a reference point, Cardenas et al. (2000) imposed a monitoring probability of 6.25%. Hence, the payoff function for each participant who is monitored and found to have extracted above the cap is:

\[ \text{PAYOFF} = 0.75(15x - x(0.25x)) - \text{MONITORING COST}. \]  

A participant who extracted at the cap or below it would receive a payoff of:

\[ \text{PAYOFF} = 15x - x(0.25x) - \text{MONITORING COST}. \]  

The endogenous treatments

As mentioned earlier, of the six treatments that we implemented, two can be categorized as belonging to the general endogenous treatments group. These are the EndoWithNC and the EndoWithC treatments. Below, we discuss these two treatments and how they were implemented.

EndoWithNC treatment

After the 10 baseline periods (Stage 1), participants were informed that they would be playing the same common pool resource game with two changes: an extraction cap and a monitoring probability. First, at the start of each period, each participant was asked to vote for the lowest individual extraction cap that she was willing to impose on herself and her group members. Caps could go as low as 0 and as high as 20, and only integer values were allowed. The median vote was then implemented for that period, and the participants were informed what the winning cap was right after voting. Next, each participant had to vote for the highest monitoring probability that she was willing to impose on herself and her group members. Instead of entering integer values, participants were asked to select from a list of possible monitoring probabilities. Higher probabilities involved a higher monitoring cost, which would be deducted from all group members. As with the cap, the median vote was implemented for that period. Participants were asked to vote for both the cap and monitoring probability in every one of the next 10 periods. They were informed of the chosen cap and the chosen monitoring probability before they were asked to play the same common pool resource game as before. At the end of each period, each

\[ 25\% \text{ of } \text{PROFIT}(x^C, x^{C*}, x^{C*}) = 100 \text{ is 25, the value of the optimal fine with perfect enforcement.} \]
participant was shown the average extraction of her group members, whether she had been monitored or not, and her profit after monitoring costs and any penalties for exceeding the cap had been deducted (25% of profits for that period).

**EndoWithC treatment**

The EndoWithC treatment was identical to the EndoWithNC treatment but with one additional change. Before participants voted for the extraction cap and the monitoring probability in each period, they were allowed to chat with their group members for 2 min. Chats were conducted by typing and sending messages through the z-Tree software. Anonymity was preserved as chats were monitored to discourage individuals from revealing their identity, from threatening one another, and from making side payments after the experiment. Once 2 min had passed, participants voted for an extraction cap and a monitoring probability before proceeding to the extraction stage. At the end of each period, each participant was shown the same information that the participants in the EndoWithNC treatment were shown.

**The exogenous treatments**

We took the chosen cap and monitoring probability combinations from the EndoWithNC and EndoWithC treatments and imposed them on the participants in the ExoFromNCWithNC, ExoFromCWithC and ExoFromCWithNC treatments. For example, EndoWithNC treatment caps and monitoring probabilities in one session were all imposed as caps and monitoring probabilities in an ExoFromNCWithNC treatment session (with the exact same number of groups and in the same chronological order). Likewise, EndoWithC treatment caps and monitoring probabilities in one session were all imposed as caps and monitoring probabilities in an ExoFromCWithC and in an ExoFromCWithNC treatment session. At the end of each period, each participant was shown the same information that participants in the EndoWithNC and EndoWithC treatments were shown.

**The no communication, no regulation treatment**

Unlike the 5 treatments that we have discussed so far, the NoRegWithNC treatment repeats Stage 1 in Stage 2, where there was neither communication among group members nor regulations. After having individuals play the standard common pool resource game for 10 periods, the experimenter interrupted the experiment and told the participants that they will be playing the exact same game with the exact same group for another 10 periods. Between reading the new instructions and the start of Stage 2, the experimenter paused for 1 min (this meant that all treatments had the same amount of “restart” time between Stage 1 and Stage 2). At the end of each period, participants were shown their extraction, their profit, and the average extraction of their group members.

We ran a total of twelve sessions, two for each treatment. Table 4 shows a summary of the sessions. Note that one group in Session 5 was not matched with any group in Session 7, since there were 3 less subjects in this session. We include this unmatched group in our analysis unless explicitly mentioned otherwise.

**Results**

This section is divided into four main parts. First, we provide a descriptive overview of all treatments. We then investigate differences within each treatment (i.e., Stage 1 vs. Stage 2) before comparing across treatments. We conclude by studying individual choices within a group and exploring how different factors affect an individual’s extraction choice. We use the equilibrium predictions from “Experimental design” as benchmarks and compare them with the actual results from the experiment. It is important to note that we use both non-parametric tests and regression analysis to test our hypotheses.
and obtain estimates of statistical significance. When we run a non-parametric test, we will nearly always adopt the following approach. We will average the outcome of interest across all relevant periods and within a group. Thus, we do not treat individual observations as independent. An independent observation is the average behavior of a group averaged across all periods. The motivation is straightforward: individual group members may influence each other and the results of earlier periods may influence behavior in later periods. To test for statistically significant differences, we will always report p-values for the Wilcoxon–Mann–Whitney (WMW) two-tailed test, unless stated otherwise. Harrison (2007) outlines some of the concerns with using non-parametric tests instead of regression analysis when examining experimental data, especially when key results depend on the absence of statistical significance. For these and other reasons, we supplement all non-parametric tests with random effects regressions of individual behavior, specifically accounting for the panel nature and error structure of the data collected. Unless stated otherwise, all regressions include individual random effects and standard errors are clustered at the group level.

Descriptive overview

The results of the treatments are shown in Fig. 1. The figure shows the mean extraction and profit in every period for each of our 6 treatments. In Stage 1, we observe that subjects extract an average of 13.53 tokens leading to an efficiency of 79.97%, which is well below the social optimum of 100% efficiency, but above the symmetric Nash prediction of 75% efficiency. The lowest average extraction happened in the first period with an average extraction of 11.13 tokens while the highest average extraction happened in the last period with an average extraction of 15.34 tokens. These findings are consistent with previous experimental research on common pool resource games and suggest that social norms play an important role for extraction but that strategic learning is taking place over time.

In Stage 2, average extraction is pretty similar for the four treatments with no communication (ranging from 13.26 to 14.68). Conversely, the two treatments that allow for communication have much lower average extraction in Stage 2 (10.84 in EndoWithC and 10.87 in ExoFromCWithC). Profits with and without taking monitoring costs into account do not vary much for the no communication treatments (53 to 56 computer dollars) but are much higher for the communication treatments (71 to 72 computer dollars). While we designed the monitoring costs in such a way that profits should not decrease much after monitoring costs were subtracted, we were surprised by the low monitoring costs chosen. Low

![Graphs showing mean extraction and profit for all treatments.](image)

**Fig. 1.** Mean extraction and profit for all treatments.
monitoring costs imply low monitoring probabilities (an average of 7.29%). This suggests that although participants were able to set the cap correctly (the average cap was 11.08 tokens and the optimal cap is 10), over-extraction might still persist due to a very low probability of being monitored.

Within each treatment (Stage 1 vs. Stage 2)

Table 5 summarizes average extraction in Stage 1 vs. Stage 2 for all six treatments. As a point of reference, the Nash equilibrium is 15 tokens and the socially optimal extraction level is 10. Starting with the NoRegWithNC treatment, we observe that the average resource extraction of 14.63 tokens in Stage 2 is greater than average resource extraction of 13.80 tokens in Stage 1. This difference is statistically significantly different from zero ($p=0.0283$). A random effects regression also shows that Stage 2 extraction is statistically significantly greater than Stage 1 extraction by 0.8287 tokens (see Table 6). This result is a clear indication of a strategic learning effect (Ostrom et al., 1992; Chen and Gazzale, 2004). When a CPR game is played with repetition, individuals tend to extract more as they learn to play the game better and as they learn how the other members of their group make extraction decisions. This suggests that a CPR experimental design that compares Stage 1 extraction with Stage 2 extraction will tend to be biased towards finding higher extraction levels in Stage 2, as has been the case in the existing literature. Another interesting feature of NoRegWithNC is that we observe separate increasing resource

<table>
<thead>
<tr>
<th>Table 5</th>
</tr>
</thead>
<tbody>
<tr>
<td>Two-tailed Wilcoxon–Mann–Whitney Test: Stage 1 vs. Stage 2 extraction.</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>Table 6</td>
</tr>
<tr>
<td>Stage 1 vs. Stage 2 random effects regressions.</td>
</tr>
<tr>
<td></td>
</tr>
<tr>
<td>Notes: Standard errors in parentheses.</td>
</tr>
</tbody>
</table>

**Table 5**

<table>
<thead>
<tr>
<th></th>
<th>NoRegWithNC (1)</th>
<th>EndoWithNC (2)</th>
<th>ExoFromNCWithNC (3)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stage 1:</td>
<td>13.80 (0.24)</td>
<td>13.65 (0.38)</td>
<td>12.05 (0.65)</td>
</tr>
<tr>
<td>Stage 2:</td>
<td>14.63 (0.24)</td>
<td>14.34 (0.43)</td>
<td>12.26 (0.64)</td>
</tr>
<tr>
<td>Difference:</td>
<td>0.83</td>
<td>0.48</td>
<td>0.21</td>
</tr>
<tr>
<td>p-value:</td>
<td>0.0177</td>
<td>0.3220</td>
<td>0.3605</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th>EndoWithC (4)</th>
<th>ExoFromCWithC (5)</th>
<th>ExoFromCWithNC (6)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stage 1:</td>
<td>13.21 (0.64)</td>
<td>13.60 (0.79)</td>
<td>13.58 (0.38)</td>
</tr>
<tr>
<td>Stage 2:</td>
<td>10.84 (0.37)</td>
<td>10.67 (0.30)</td>
<td>14.68 (0.48)</td>
</tr>
<tr>
<td>Difference:</td>
<td>-2.37</td>
<td>-2.73</td>
<td>1.10</td>
</tr>
<tr>
<td>p-value:</td>
<td>0.0524</td>
<td>0.0141</td>
<td>0.0524</td>
</tr>
</tbody>
</table>

**Notes:** Standard errors in parentheses.

**Table 6**

<table>
<thead>
<tr>
<th></th>
<th>NoRegWithNC (1)</th>
<th>EndoWithNC (2)</th>
<th>ExoFromNCWithNC (3)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stage 2</td>
<td>0.8287*** (0.3057)</td>
<td>0.5458 (0.3778)</td>
<td>0.2129 (0.3655)</td>
</tr>
<tr>
<td>Constant</td>
<td>13.8027*** (0.3384)</td>
<td>13.8333*** (0.5933)</td>
<td>13.0500*** (0.6336)</td>
</tr>
<tr>
<td>N</td>
<td>600</td>
<td>480</td>
<td>480</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th>EndoWithC (4)</th>
<th>ExoFromCWithC (5)</th>
<th>ExoFromCWithNC (6)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stage 2</td>
<td>-2.3737*** (0.291)</td>
<td>-2.7283*** (0.2946)</td>
<td>1.1026*** (0.3446)</td>
</tr>
<tr>
<td>Constant</td>
<td>13.2112*** (0.3715)</td>
<td>13.5975*** (0.4231)</td>
<td>13.5779*** (0.545)</td>
</tr>
<tr>
<td>N</td>
<td>480</td>
<td>480</td>
<td>480</td>
</tr>
</tbody>
</table>

**Notes:** The variable Stage 2 is a dummy variable that takes on the value of 0 if the participants are in Stage 1 and a value of 1 if the participants are in Stage 2. Robust standard errors clustered at the group level in parentheses. One, two, and three asterisks indicate 10 percent, 5 percent, and 1 percent statistical significance, respectively.
extractions trends in Stage 1 and Stage 2 (see Fig. 1). In Period 1, average extraction is 12.7, this rises over time to 14.4 in the 10th period, then drops back down to 13.37 at the start of Stage 2 before rising again to 14.77 in the 20th period. This result suggests a restart effect (Andreoni, 1995; Isaac and Walker, 1988; Cookson, 2000; Croson et al., 2005), however, the difference between the last period of Stage 1 and the first period of Stage 2 is statistically insignificant (p = 0.2069).

Although we observe an increase in resource extraction from Stage 1 to Stage 2 for both the EndoWithNC and ExoFromNCWithNC treatments (see Table 5), translating to a decrease in profits, none of these differences are statistically significantly different from zero. The insignificance of the non-parametric tests is confirmed in random effects regressions in the top half of Table 6. Furthermore, resource extraction before and after the treatment intervention under the EndoWithNC and ExoFromNCWithNC treatments are very similar, in both absolute and relative terms. On average, extraction increased by 3.53% in Stage 2 in the EndoWithNC treatment, and by 1.61% in the ExoFromNCWithNC treatment. Profits declined by 5.37% in Stage 2 in the EndoWithNC treatment and by 4.20% in the ExoFromNCWithNC treatment. Thus, holding everything else constant, the exogenous or endogenous nature of the rule-making does not appear to affect extraction or payoffs. In the next section, we test whether these small differences between the two treatments are statistically significant.

We do observe statistically significant differences between Stage 1 and Stage 2 average extraction for all of our communication-related treatments. EndoWithC and ExoFromCWithC allow for communication while ExoFromCWithNC does not allow communication but uses the caps and monitoring probabilities chosen by the endogenous regulation treatment that allowed for communication. We find the most significant difference between Stage 1 and Stage 2 in our EndoWithC and ExoFromCWithC treatments, with average resource extraction decreasing by 17.96% for the EndoWithC treatment and 20.07% for the ExoFromCWithC treatment. This translates to an increase in profits without monitoring costs of 16.59% for the EndoWithC treatment and 21.76% for the ExoFromCWithC treatment. This difference in resource extraction is statistically different from zero (EndoWithC p = 0.0046, ExoFromCWithC p = 0.0380). There is also a significant difference between the Stage 1 and Stage 2 average resource extraction in the ExoFromCWithNC treatment but in the opposite direction. Average resource extraction increased by 8.10% (p = 0.0830). The bottom half of Table 6 confirms these statistical differences using random effects regressions.

Extractions in Stage 2 for the EndoWithC and ExoFromCWithC treatments are closer to the social optimum and hence, more efficient, while extractions in Stage 2 for the ExoFromCWithNC treatment are higher than the average resource extraction for the baseline periods and hence, less efficient. Efficiency under the EndoWithC treatment is 95.24% and 95.6% under ExoFromCWithC, while efficiency under the ExoFromCWithNC treatment is only 72.49%. This result demonstrates that not all exogenously imposed rules lead to less efficiency. ExoFromCWithC and ExoFromCWithNC have the exact same rules imposed exogenously but completely different outcomes. The difference is driven by the presence of communication. Comparing EndoWithC with ExoFromCWithNC and then concluding that the difference is due to exogenous regulations crowding out intrinsic motivations would be misleading.

Across treatments

If it is assumed that subjects are not different across treatments, then a test for the effect of the treatment interventions can simply compare behavior in Stage 2. Wilcoxon–Mann–Whitney tests fail to reject the null hypothesis that the resource extraction in Stage 1 is the same across any two treatments. The regression results in Table 7 confirm this finding. Hence, there are no statistically significant differences across groups in the different treatments and a comparison of just the treatment periods is justified.

Cardenas et al. (2000) concluded that external regulations crowd out the intrinsic motivation of individuals to cooperate by comparing Stage 1 with Stage 2 in their exogenous regulation treatment. They found that extraction increased from Stage 1 to Stage 2 (but only if they restricted their attention to the last three periods in each stage). We find a similar increase in extraction behavior in our two exogenous regulations without communication treatments. However, we know from our NoRegWithNC treatment that a statistically significant difference in extraction between Stage 1 and Stage 2 can occur even when no regulations are imposed. We refer to this temporal trend as the strategic learning effect. Hence, if the increase in extraction in Stage 2 for ExoFromNCWithNC and ExoFromNCWithC is due to external regulation crowding out other-regarding behavior, we should observe a clear difference between these two treatments and our NoRegWithNC treatment. We do not find this result (p: NoRegWithNC vs. ExoFromNCWithNC, 0.1458; NoRegWithNC vs. ExoFromCWithNC, 0.7518). The regression results in Column (2) of Table 7 confirm this finding and demonstrate that the exogeneity of a rule-making process does not affect extraction behavior. In fact, the coefficient on ExoFromNCWithNC indicates that exogenously imposed but weakly enforced regulations outperform having no regulations. Instead of simply failing to reject a null of no difference, we clearly reject a null of exogenous regulations being worse than no regulations. This is the opposite of the main conclusion in Cardenas et al. (2000). Thus, we do not find any statistical support for the hypothesis that regulations crowd out cooperation and present our first main result.
Table 7
Random effects regressions across treatments.

<table>
<thead>
<tr>
<th>Dependent variable: extraction of tokens</th>
<th>Stage 1</th>
<th>Stage 2</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>All</td>
<td>Endo vs. Exo (No Comm)</td>
</tr>
<tr>
<td></td>
<td>(1)</td>
<td>(2)</td>
</tr>
<tr>
<td>EndoWithNC</td>
<td>0.0514</td>
<td>-0.2943</td>
</tr>
<tr>
<td>ExoFromNCWithNC</td>
<td>-0.7527</td>
<td>-1.3684***</td>
</tr>
<tr>
<td>EndoWithC</td>
<td>-0.5914</td>
<td>-3.7938***</td>
</tr>
<tr>
<td>ExoFromCWithC</td>
<td>-0.2052</td>
<td>-3.7622***</td>
</tr>
<tr>
<td>ExoFromCWithNC</td>
<td>-0.2248</td>
<td>0.0495</td>
</tr>
<tr>
<td>Exogenous</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Communication</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Constant</td>
<td>12.8027***</td>
<td>14.6313***</td>
</tr>
<tr>
<td>N</td>
<td>1530</td>
<td>1530</td>
</tr>
</tbody>
</table>

Notes: The treatment names are dummy variables that take on the value of 1 if an observation belongs to the treatment and 0 otherwise. We have a total of 6 treatments, NoRegWithNC, EndoWithNC, ExoFromNCWithNC, EndoWithC, ExoFromCWithC, and EndoFromCWithNC. Column (1) runs a random effects regression using all observations in Stage 1 while Column (2) runs the same regression using all observations in Stage 2. NoRegWithNC is the omitted dummy variable. Column (3) uses all observations in Stage 2 of the EndoWithNC and ExoFromNCWithNC treatments, where the variable Exogenous is a dummy variable which takes on a value of 1 if the treatment is exogenous and 0 if the treatment is endogenous. Column (4) uses all observations in Stage 2 of the EndoWithC and ExoFromCWithC treatments, where the variable Exogenous is a dummy variable which takes on a value of 1 if the treatment is exogenous and 0 if the treatment is endogenous. Column (5) uses all observations in Stage 2 of the EndoWithC and EndoFromCWithNC treatments, where the variable Communication takes on the value of 1 if the treatment allowed for communication and 0 otherwise. Column (6) uses all observations in Stage 2 of the ExoFromCWithC and EndoFromCWithNC treatments, where the variable Communication takes on the value of 1 if the treatment allowed for communication and 0 otherwise. Robust standard errors clustered at the group level in parentheses. One, two, and three asterisks indicate 10 percent, 5 percent, and 1 percent statistical significance, respectively.

Result 1 (Crowding Out Effect): Weak external regulations do not crowd out intrinsic motivations to reduce extraction. Our two exogenous regulations without communication treatments do not have statistically significantly higher extraction compared to our no regulation treatment.

Even if exogenous regulations do not crowd out intrinsic motivations, it could be the case that endogenous regulations crowd in cooperative behavior. Thus, endogenously chosen regulations would be preferable. If we hypothesize that individuals who are involved in the rule-making are more likely to follow the rules they have created, we should find resource extraction in Stage 2 in the endogenous treatments (EndoWithNC and EndoWithC) to be less than resource extraction in the exogenous treatments (ExoFromNCWithNC and ExoFromCWithC). Comparing average resource extraction between these two treatments, we find that the above hypothesis is not supported. Average token extraction in the EndoWithNC treatment (14.34) is not statistically significantly different from average token extraction (13.26) in the ExoFromNCWithNC treatment ($p = 0.3704$). A 10.84 average token extraction in the EndoWithC treatment is also not statistically significantly different from a 10.87 average token extraction in the ExoFromCWithC treatment ($p = 0.721$). When we conduct a further robustness check – subtracting the Stage 1 averages from the Stage 2 averages and comparing these – the same result holds ($p$: EndoWithNC vs. ExoFromNCWithNC, 0.7430; EndoWithC vs. ExoFromCWithC, 0.7210). Regression tests including subject level random effects (Columns (3) and (4) of Table 7) confirm this second main result.

Result 2 (Endogenous vs Exogenous Effect): The endogeneity or exogeneity of a rule does not affect extraction behavior in our experiment. We find no statistically significant differences in resource extraction between the EndoWithNC and ExoFromNCWithNC treatments and between the EndoWithC and ExoFromCWithC treatments.

We now examine the causal impact of communication. When the same caps and monitoring probabilities are implemented in two separate groups, where one group was allowed to communicate while the other was not, we find extreme differences in individual resource extraction behavior. From Fig. 1 and Table 5, we see that average extraction in Stage

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11 It is very important to note that we are deriving this hypothesis from claims made in the existing literature. There are other potential mechanisms that could lead to higher compliance and/or lower extraction.
Table 8
Mean caps and monitoring probabilities for the endogenous treatments.

<table>
<thead>
<tr>
<th></th>
<th>Mean EndoWithNC</th>
<th>Mean EndoWithC</th>
<th>p-value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Voted cap</td>
<td>11.31 (0.96)</td>
<td>10.48 (0.46)</td>
<td>0.5414</td>
</tr>
<tr>
<td>Voted monitoring (%)</td>
<td>14.85 (1.97)</td>
<td>5.54 (2.10)</td>
<td>0.0112</td>
</tr>
<tr>
<td>Winning cap</td>
<td>11.79 (1.39)</td>
<td>10.30 (0.38)</td>
<td>0.4234</td>
</tr>
<tr>
<td>Winning monitoring (%)</td>
<td>9.22 (2.48)</td>
<td>5.13 (2.45)</td>
<td>0.2766</td>
</tr>
</tbody>
</table>

Notes: Standard errors in parentheses. p-values are from WMW tests.

Fig. 2. Caps and monitoring probabilities. (a) Frequency of winning caps. (b) Monitoring probabilities by caps winning caps and monitoring probabilities.

2 under the ExoFromCWithC treatment (10.87 tokens) was significantly lower than the average extraction under the ExoFromCWithNC treatment (14.58 tokens) (p = 0.0002). This result is confirmed in a random effects regression in Column (6) of Table 7. Hence, under the exact same regulations, communication encourages individuals to extract less and move closer to the social optimum. Column (5) of Table 7 compares communication with no communication but in both treatments the regulations were endogenously chosen. The communication effect is similar in magnitude but this regression is not an “apples-to-apples” comparison since the chosen regulations are not identical across treatments. These findings motivate our third main result.

Result 3 (Communication Effect): Individuals who were allowed to communicate with their group members extracted less. Given the same caps and monitoring probabilities, extraction under the ExoFromCWithC treatment is significantly less than extraction under the ExoFromCWithNC treatment.

Individual behavior

We now analyze individual voting and extraction behavior, in particular: (1) if individuals are able to select the correct cap, (2) how the chosen cap affects votes for monitoring probabilities, and (3) how the chosen cap and monitoring probability influence extraction decisions. We also explore how communication (or the lack of it) affects individual votes for caps and monitoring probabilities, which, in turn, affect resource extraction behavior. Table 8 presents the mean of the winning caps and monitoring probabilities for our two endogenous treatments and Fig. 2 visualizes the relationship between the winning caps and monitoring probabilities. We find that, on average, groups are able to get very close to the optimal cap in both the EndoWithNC and EndoWithC treatments (the socially optimal cap is 10). The mean cap for both groups is not statistically different from 10 at the 5% level of significance. Subjects clearly understand the game and how to solve the social dilemma. We also find that individuals in the communication treatment tend to vote for lower monitoring probabilities on average than individuals in the no communication treatment. The regression results in Table 9 confirm that there are no statistical differences in cap votes and chosen caps across the two treatments. We do observe significant differences in the monitoring probabilities. Votes in the EndoWithC treatment were on average 9 percentage points lower and the chosen probability was 5 percentage points lower (Columns (3) and (4) of Table 9). Our interpretation of this result is the following. It is well documented in laboratory experiments that communication reduces social distance and builds trust.
Table 9
Regression results: effect of communication on regulation.

<table>
<thead>
<tr>
<th>Dependent variable:</th>
<th>Cap votes (1)</th>
<th>Chosen cap (2)</th>
<th>MP votes (3)</th>
<th>Chosen MP (4)</th>
<th>MP votes (5)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communication</td>
<td>−0.9292</td>
<td>−1.85</td>
<td>−9.2917***</td>
<td>−5.25</td>
<td>−2.0313***</td>
</tr>
<tr>
<td></td>
<td>(1.1429)</td>
<td>(1.3635)</td>
<td>(2.967)</td>
<td>(3.3889)</td>
<td>(0.8792)</td>
</tr>
<tr>
<td>Equal or stricter</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Constant</td>
<td>11.4125***</td>
<td>12.1500***</td>
<td>14.8323***</td>
<td>10.3750***</td>
<td>5.6348***</td>
</tr>
<tr>
<td></td>
<td>(1.0514)</td>
<td>(1.2415)</td>
<td>(2.1591)</td>
<td>(2.4155)</td>
<td>(2.1311)</td>
</tr>
<tr>
<td>N</td>
<td>480</td>
<td>160</td>
<td>480</td>
<td>160</td>
<td>240</td>
</tr>
</tbody>
</table>

Notes: All regressions were done using observations from the endogenous treatments (EndoWith C and EndoWithNC). The variable Communication is a dummy variable that takes on the value of 1 if communication is allowed (EndoWithC) and 0 otherwise. The dummy variable Equal or Stricter is 1 if the chosen cap is equal to or stricter than the cap a subject voted for. MP stands for Monitoring Probability. Robust standard errors clustered at the group level in parentheses. One, two, and three asterisks indicate 10 percent, 5 percent, and 1 percent statistical significance, respectively.

Fig. 3. Votes for monitoring probabilities conditional on votes for caps. (a) EndoWithNC treatment. (b) EndoWithC treatment.

subjects trust each other, there is no need to invest in costly monitoring and enforcement, raising profits for all group members. Thus, it is very likely that many groups in the communication treatment decided it was unnecessary to pay for enforcement.

We now explore item (2): how the chosen cap affects votes for monitoring probabilities. Fig. 3 presents the frequency distributions of votes for monitoring probabilities conditional on being in one of three categories: (1) the winning cap is lower than the cap the individual voted for, (2) the winning cap is higher than the cap the individual voted for, and (3) the winning cap is equal to the cap the individual voted for. In the EndoWithNC treatment, we do not observe striking visual differences in the voting for probabilities, conditional on being outvoted or winning the vote. In percentage terms, the distributions of votes are almost identical. The main interesting pattern we observe is for the EndoWithC treatment. When an individual votes for a cap that is lower than the one chosen, there is a clear desire to increase enforcement since the majority of votes are for 20% monitoring. When the cap is equal to the one desired (or more stringent), subjects vote for low monitoring probabilities. The statistical significance of this pattern is confirmed in Column (5) of Table 9 where we see that votes for monitoring probabilities are 2 percentage points lower if the cap is equal to or stricter than the one desired. Our interpretation of this result is that observing a cap in line with what a subject would like to see implemented serves as a signal that other members of the group have similar preferences. Thus, there is less of a need for monitoring and punishment. Note that in EndoWithC, the winning cap equals a subject’s vote 89% of the time so there are very few instances where subjects are out-voted.

Combining all of our treatments, we find that individuals complied with the winning cap more than 60% of the time (788 out of 1230 instances). Sixty-one percent of the 36 individuals who were caught exceeding the cap exceeded the cap again in the next period. This suggests that the majority of the subjects who exceeded were not affected by being monitored. The treatments that allowed communication among group members have the highest compliance rates (caps are respected 87% of the time under the EndoWithC treatment and 85% of the time under the ExoFromWithC treatment) while the Exo-FromWithNC treatment has the lowest frequency of compliance (caps are respected only 30% of the time). The statistical significance of this difference in compliance rates is confirmed in a logit regression in Column (1) (Table 10).

We now explore whether individuals exceeded their caps, conditional on whether the winning cap is lower, higher or equal to the cap they voted for. Fig. 4 shows the percentage of individuals who exceeded the caps separated by treatment
Table 10
Logit regressions: compliance.

<table>
<thead>
<tr>
<th>Treatments:</th>
<th>All (1)</th>
<th>EndoWith C (2)</th>
<th>Endogenous (3)</th>
<th>Exogenous (4)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Communication</td>
<td>1.1884***</td>
<td>-1.4115***</td>
<td>-0.1761</td>
<td>1.7097***</td>
</tr>
<tr>
<td></td>
<td>(0.4153)</td>
<td>(0.5411)</td>
<td>(0.7046)</td>
<td>(0.6094)</td>
</tr>
<tr>
<td>Stricter Cap</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>MP ≥ 40%</td>
<td>0.5961***</td>
<td>1.971***</td>
<td>0.8693***</td>
<td>0.3728</td>
</tr>
<tr>
<td></td>
<td>(0.2181)</td>
<td>(0.5176)</td>
<td>(0.2801)</td>
<td>(0.2463)</td>
</tr>
<tr>
<td>N</td>
<td>1530</td>
<td>240</td>
<td>510</td>
<td>720</td>
</tr>
</tbody>
</table>

Notes: Dependent variable is compliance. All regressions are logit regressions. Robust standard errors clustered at the group level in parentheses. One, two, and three asterisks indicate 10 percent, 5 percent, and 1 percent statistical significance, respectively.

Fig. 4. % of individuals who exceeded winning caps conditional on vote.

and by whether the winning cap is greater than, equal to, or less than the cap the individual voted for. Under the Endo-WithNC treatment, individuals are most likely to exceed the cap when it was greater than the cap that they voted for. However, this difference is not statistically significant. When individuals are allowed to communicate with one another, none of the subjects exceeded the cap when it was greater than what they voted for, while 36% exceeded the cap when it was less than what they vote for. A regression in Column (2) of Table 10 confirms the statistical significance of this difference in compliance rates. One plausible interpretation is that these are subjects who do not want to reduce extraction and do not want low caps. We find that many who did not adhere to the winning cap when it was what they voted for seemed to do so for two reasons – (1) being in one particular group that adopted a bizarre strategy or (2) an experiment that was about to end. Out of the 28 instances of disobedience, 15 were done by individuals belonging to Group 1 in Session 3. Over 50% of these violations were due to this group voting for and implementing a cap of zero tokens. This group attempted to take turns having one individual extract 20 and everyone else extract 0, but it never worked out. As for the remaining 13 cases of disobedience, 6 of them occurred in the last period of the experiment.

We now turn our attention to compliance, conditional on enforcement. Fig. 5 reveals that as monitoring probabilities increase for the ExoFromNCWithNC, ExoFromCWithC and ExoFromCWithNC treatments, so does the percentage of individuals who comply with the cap. However, this monotonic relationship does not hold for endogenously chosen probabilities and actually goes in the opposite direction. The statistical significance of this divergence is confirmed in Columns (3) and (4) of Table 10, which presents logit regressions of monitoring probability on compliance for the endogenous and exogenous treatments, respectively. It appears that the standard deterrent hypothesis holds when rules are exogenously imposed but not when they are endogenously chosen. This is a different result to Tyran and Feld (2006) and worthy of further investigation. We do not have a satisfactory explanation for why the deterrent hypothesis does not hold under the endogenous treatments. But this stark difference in behavior is certainly suggestive of a real difference in behavior when rules are endogenously chosen instead of exogenously imposed.
Conclusion

This paper presents results from an experiment designed to: (1) analyze whether the endogeneity or exogeneity of a rule affects an individual's intrinsic motivation to reduce extraction in a CPR game, and (2) disentangle the confounding effects of strategic learning and communication from the effect of exogenous regulations. To test our hypotheses, we construct six treatments that differ in terms of: (1) whether communication was permitted among group members, (2) whether regulations existed, and (3) whether regulations were chosen by the group or exogenously imposed by a third party. When neither communication nor regulations are allowed, we find an increasing trend in individual extraction across periods. By comparing this treatment to our exogenous treatments that do not allow communication, we find that extraction under our externally imposed regulations treatments is never higher than extraction under the no regulation treatment. In one treatment, exogenously imposed but weakly enforced regulations lead to statistically significantly less extraction than having no regulations. This strongly suggests that externally imposed regulations do not crowd out cooperation among common pool resource users in this type of experiment.

Our results also demonstrate that resource extraction behavior does not differ significantly when rules are endogenously created versus exogenously imposed. In a key departure from earlier work, our exogenous regulations are exactly the same as the endogenously chosen regulations. We also confirm a well-established result that communication leads to lower
resource extraction. Compliance with the rules is also higher when communication is permitted compared to when only voting is permitted. When the caps and monitoring probabilities from the EndoWithC treatment are imposed exogenously in a treatment that does not allow communication, extraction rises and profits fall. But when these same caps are exogenously imposed and subjects are allowed to communicate, we observe no differences. This stresses the importance of controlling for communication effects and other potential confounds in these types of laboratory experiments.

Overall, we find no evidence that external regulation crowds out the intrinsic motivation of individuals to reduce extraction. We also find that how the rules are chosen makes no difference in whether individuals choose to comply with the rules. Communication and strategic learning matter, but these are separate effects to regulation crowding out effects. We believe it is unfair to claim that there is strong evidence to support the crowding out hypothesis in CPR experiments.

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Appendix A. Supplementary data

Supplementary data associated with this paper can be found in the online version at http://dx.doi.org/10.1016/j.jjeem.2015.11.006.

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